

## Public Law 90-636

## AN ACT

October 24, 1968  
[S. 2938]

To extend expiring provisions under the Manpower Development and Training Act of 1962, as amended, and for other purposes.

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That the Manpower Development and Training Act of 1962 is amended as follows:*

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Manpower Development and Training Act of 1962, amendment.  
80 Stat. 1434.  
42 USC 2572b.

(1) Section 104(a) of the Act (LABOR MOBILITY DEMONSTRATION PROJECTS) is amended by striking out "1968" in the first sentence of such section, and inserting in lieu thereof "1970";

42 USC 2572c.

(2) Section 105 of the Act (TRAINEE PLACEMENT ASSISTANCE DEMONSTRATION PROJECTS) is amended by striking out "1968" in the first sentence of such section, and inserting in lieu thereof "1970";

42 USC 2610b.

(3) Section 251 of the Act (PART D—CORRECTIONAL INSTITUTIONS) is amended by striking out "1969" in the first sentence of such section, and inserting in lieu thereof "1970";

42 USC 2614.

(4) Section 304(d) of the Act is amended by striking out "1968" and "1969", and inserting respectively in lieu thereof "1969" and "1970";

79 Stat. 80.  
42 USC 2620.

(5) Sections 310(a) and 310(b) of the Act are amended by striking out "1969" wherever it appears, and inserting in lieu thereof "1972".

76 Stat. 25;  
79 Stat. 75;  
42 USC 2573.

SEC. 2. Section 106 of the Manpower Development and Training Act of 1962 is amended to read as follows:

"LABOR MARKET INFORMATION AND JOB MATCHING PROGRAM

"SEC. 106. (a) The Secretary of Labor shall develop a comprehensive system of labor market information on a national, State, local, or other appropriate basis, including but not limited to information regarding—

"(1) the nature and extent of impediments to the maximum development of individual employment potential including the number and characteristics of all persons requiring manpower services;

"(2) job opportunities and skill requirements;

"(3) labor supply in various skills;

"(4) occupational outlook and employment trends in various occupations; and

"(5) in cooperation and after consultation with the Secretary of Commerce, economic and business development and location trends.

Information collected under this subsection shall be developed and made available in a timely fashion in order to meet in a comprehensive manner the needs of public and private users, including the need for such information in recruitment, counseling, education, training, placement, job development, and other appropriate activities under this Act and under the Economic Opportunity Act of 1964, the Social Security Act, the Public Works and Economic Development Act of 1965, the Wagner-Peyser Act, the Vocational Education Act of 1963, the Vocational Rehabilitation Act, the Demonstration Cities and Metropolitan Development Act of 1966, and other relevant Federal statutes.

"(b) The Secretary of Labor shall develop and publish on a regular basis information on available job opportunities throughout the United

42 USC 2701  
note, 1305, 3121  
note.

29 USC 49 et  
seq.

20 USC 35 note.  
31 note.

42 USC 3301  
note.

States on a National, State, local, or other appropriate basis for use in public and private job placement and related activities and in connection with job matching programs conducted pursuant to this subsection. The Secretary is directed to develop and establish a program for matching the qualifications of unemployed, underemployed, and low-income persons with employer requirements and job opportunities on a National, State, local, or other appropriate basis. Such programs shall be designed to provide a quick and direct means of communication among local recruitment, job training and placement agencies and organizations, and between such agencies and organizations on a National, State, local, or other appropriate basis, with a view to the referral and placement of such persons in jobs. In the development of such a program, the Secretary shall make maximum possible use of electronic data processing and telecommunication systems for the storage, retrieval, and communication of job and worker information.

“(c) A report on the activities and achievements under this section shall be included in the report required under section 107.

42 USC 2574.

“(d) Not less than 2 per centum of the sums appropriated in any fiscal year to carry out titles I, II, and III of this Act shall be available only for carrying out the provisions of subsection (b) of this section.”

42 USC 2571,  
2581, 2611.

SEC. 3. (a) Section 202(f) of the Manpower Development and Training Act of 1962 is amended by striking “(i)” and inserting in lieu thereof “(j)”.

42 USC 2582.

(b) The first sentence of section 231 of such Act is amended by striking “(i)” and inserting in lieu thereof “(j)”.

42 USC 2601.

SEC. 4. Section 203(c) of the Manpower Development and Training Act of 1962 is amended by striking out the words “at a rate not in excess of \$20 a week” and by inserting in lieu thereof the following: “at a rate which shall not exceed the average weekly gross unemployment compensation payment (including allowances for dependents) for a week of total unemployment in the State making such payments during the most recent four-calendar-quarter period for which such data are available”.

Training  
allowances.  
42 USC 2583.

SEC. 5. (a) Section 203(a) of the Manpower Development and Training Act of 1962 is amended by striking out “and the Virgin Islands” and inserting in lieu thereof “, the Virgin Islands, American Samoa, and the Trust Territory of the Pacific Islands”.

(b) The third sentence of section 231 of such Act is amended by inserting after “purposes of the Act” the following: “, and except that the State agency for the Trust Territory of the Pacific Islands may be paid up to 100 per centum of such costs”.

Agreements  
with States.  
42 USC 2601.

(c) Section 308 of such Act is amended by striking out “and Guam” and inserting in lieu thereof “Guam, American Samoa, and the Trust Territory of the Pacific Islands”.

“State.”  
42 USC 2618.

SEC. 6. Section 204(a) of the Manpower Development and Training Act of 1962 is amended by inserting before the period at the end thereof a colon and the following: “*Provided*, That the Secretary shall not refuse to receive for consideration any application from an applicant who desires to conduct a training program under this part”.

On-the-job  
training.  
42 USC 2584.

SEC. 7. Section 231 of the Manpower Development and Training Act of 1962 is amended by renumbering the existing provisions (a) and by adding new subsection (b) as follows:

Skills center.

“(b) In making arrangements for institutional training financed in whole or in part with funds appropriated to carry out title I, and title II, parts A, B, C, and D of this Act, including but not limited to basic education, employability and communications skills, prevocational training, vocational and technical programs, and supplementary

42 USC 2571,  
2581.

or related instruction for on-the-job training whether conducted at the job site or elsewhere, priority shall be given to the use of skills centers as established under the authority of this section."

Funds, apportionment.  
42 USC 2611.

SEC. 8. The first sentence of section 301 of the Manpower Development and Training Act of 1962 is amended by adding before the period a comma and the following: "but in no event shall any State be apportioned less than \$750,000; except that for the Virgin Islands, Guam, and American Samoa, such amount shall be \$100,000 each".

Secretary's re-apportionment of funds; limitation.

SEC. 9. Section 301 of the Manpower Development and Training Act of 1962 is amended (1) by striking out "sixth month" in the proviso therein and inserting in lieu thereof "ninth month", (2) by striking out "30 days" in such proviso and by inserting in lieu thereof "15 days", and (3) by striking out in such proviso "except that the requirement for prior notice shall not apply with respect to any reapportionment made during the last quarter of the fiscal year".

State administration of funds.

SEC. 10. Section 301 of the Manpower Development and Training Act of 1962 is further amended by inserting "(a)" immediately after "SEC. 301." and by adding the following new subsection at the end thereof:

"(b) Where the Secretaries of Labor and Health, Education, and Welfare have approved a plan submitted by a State council with whom they have an agreement under this Act, which plan may be submitted under a comprehensive area manpower planning system or under such other planning requirements as the Secretaries may specify, such State agency shall have authority to approve (1) project applications for an amount not to exceed 20 per centum of the funds apportioned to such State under the first sentence of section 301 (a) without further project approval by the Federal Government; and (2) all other project applications which conform to such State plan, unless either of the Secretaries disapprove such project applications within 30 days following receipt of such applications."

42 USC 2618.

SEC. 11. The Manpower Development and Training Act of 1962 is amended by inserting after section 308 the following new section:

#### "TRAINING AND TECHNICAL ASSISTANCE

"SEC. 309. (a) In carrying out the responsibilities under this Act, the Secretary of Labor and the Secretary of Health, Education, and Welfare shall provide, directly or through grants, contracts, or other arrangements, training for specialized or other personnel and technical assistance which is needed in connection with the programs established under this Act or which otherwise pertains to the purposes of this Act. Upon request, the Secretary may make special assignments of personnel to public or private agencies, institutions, or employers to carry out the purposes of this section; but no such special assignments shall be for a period of more than two years.

42 USC 2571,  
2581, 2611.

"(b) Two per centum of the sums appropriated in any fiscal year to carry out titles I, II, and III of this Act shall be available only for training and assistance authorized by this section."

SEC. 12. The Manpower Development and Training Act of 1962 is further amended by adding at the end thereof a new title as follows:

#### "TITLE IV—SEASONAL UNEMPLOYMENT IN THE CONSTRUCTION INDUSTRY

"SEC. 401. (a) The Congress finds that seasonal unemployment represents a substantial portion of the unemployment in the construction industry, and a significant portion of all unemployment, that

seasonal unemployment results in economic hardship for construction employees, employers, and for the consumers of construction services; that such unemployment constitutes unnecessary and wasteful misuse of the Nation's manpower resources; that stabilization of construction operations may be expected to have a correspondingly stabilizing effect on construction employment and costs; and that it is highly desirable from the standpoint of the economy as a whole, and manpower policy in particular that positive and expeditious action be taken by public authorities and private groups to regularize construction employment.

“(b) It is therefore the purpose of this title to provide for the conduct of a study of seasonality in the construction industry, with special attention to its implications for national manpower policy.

Study.

“SEC. 402. The Secretary of Labor and the Secretary of Commerce, jointly, shall study, investigate, conduct research, and prepare a report containing their findings and recommendations concerning means to achieve stabilization of employment in the construction industry and the diminishment of seasonality of employment in such industry, with special attention to its implications for national manpower policy, and shall transmit such report to the President and to the Congress no later than December 31, 1969.

Report to President and Congress.

“SEC. 403. Matters which the Secretary of Labor and the Secretary of Commerce, after consultation with other appropriate officials of Federal agencies, including, but not necessarily limited to, the Secretary of Health, Education, and Welfare, the Secretary of Housing and Urban Development, the Secretary of the Interior, the Secretary of Transportation, the Administrator of the General Services Administration, and the Director of the Bureau of the Budget, and with engineers, with other appropriate officials of Federal agencies, including, but not necessarily limited to, the Secretary of Health, Education, and Welfare, the Secretary of Housing and Urban Development, the Secretary of the Interior, the Secretary of Transportation, the Administrator of the General Services Administration, and the Director of the Bureau of the Budget, and with engineers, architects, and representatives of labor and management in the construction industry, shall consider, shall include, but not necessarily be limited to, the extent to which seasonal unemployment in the construction industry can be reduced without substantial increases in construction costs by means such as—

Consultation with officials of Federal Agencies.

“(a) the application of modern techniques to reduce the influence of weather on construction activity;

“(b) the resolution of technical problems which have not been solved by existing research and development activities;

“(c) possible changes in contract procedures in allocation cycles; and

“(d) improved planning and scheduling of construction projects.”

SEC. 13. The Manpower Development and Training Act of 1962 is amended by adding at the end thereof the following new title:

#### “TITLE V—SUPPLEMENTARY STATE PROGRAMS

##### “STATEMENT OF PURPOSE

“SEC. 501. It is the purpose of this title to provide a method whereby a State may utilize Federal matching funds, together with its own funds for the purposes of supplementing, coordinating and improving

Amend  
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the effectiveness of, or correcting imbalances among, the services available from all Federal manpower and related programs seeking to improve the ability of disadvantaged persons to move into productive employment.

“AUTHORIZATION FOR GRANTS

“SEC. 502. The Secretary of Labor (hereinafter in this title referred to as the Secretary) is authorized to grant to any State which meets the requirements of section 403 an amount, for fiscal years 1969 and 1970, not to exceed 75 per centum of the cost of the supplemental efforts and activities undertaken by a State pursuant to the provisions of this title.

“APPLICATIONS AND CONDITIONS

“SEC. 503. (a) Any State which desires a grant under this title shall make application to the Secretary at such time, in such manner, and containing or accompanied by such information as he deems reasonably necessary.

“(b) No grant may be made under the provisions of this title unless the Secretary finds that—

“(1) after consultation with said State, the effectiveness of Federal manpower and related programs seeking to move disadvantaged persons into productive employment within such State can be facilitated or improved by additional State efforts and activities; and

“(2) such application (A) describes how such additional efforts and activities will be undertaken in support of existing Federal programs, (B) demonstrates that such efforts and activities are not inconsistent with such State’s cooperative area manpower planning system plan, (C) demonstrates that such efforts and activities will contribute to carrying out the purposes of this title, and (D) provides assurances that the State will pay the non-Federal share of the cost of such efforts and activities under this title.

“RULES AND REGULATIONS

“SEC. 504. The Secretary may prescribe such rules and regulations under this title as he deems necessary.

“AUTHORIZATION OF APPROPRIATIONS

“SEC. 505. There are hereby authorized to be appropriated such sums as may be necessary to carry out the provisions of this title.”

Approved October 24, 1968.

Public Law 90-637

AN ACT

To establish a National Memorial to Woodrow Wilson.

October 24, 1968  
[S. 3174]

Woodrow Wilson  
Memorial Act of  
1968.

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That this Act may be cited as the “Woodrow Wilson Memorial Act of 1968.”*